

Message Text

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ORIGIN ACDA-19

INFO OCT-01 EUR-25 ISO-00 SS-20 DODE-00 AEC-11 CIAE-00

H-03 INR-11 IO-14 L-03 NSAE-00 OIC-04 OMB-01 PA-04

PM-07 PRS-01 SAJ-01 SAM-01 SP-03 USIA-15 TRSE-00

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APPROVED BY ACDA:IR:RHMILLER

ACDA/IR:DLINEBAUGH

EUR/RPM:GCHRISTIANSON

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PM/DCA:VBAKER

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OSD/ISA:JMORRISON

JCS:WWOOD

/S :JMEALUM

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TO USMISSION NATO PRIORITY

INFO USDEL MBFR VIENNA PRIORITY

AMEMBASSY BONN

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USNMR SHAPE

USCINCEUR

S E C R E T STATE 196469

E.O. 11652:

SUBJECT: MBFR: SPC DISCUSSION SEPTEMBER 9

REFS: A) NATO 4722; B) NATO 2639; C) MBFR 199; D)NATO 4727

E) NATO 4732; F) STATE 189746; G) NATO 4747

H) NATO 4707; I) STATE 175180

1. WE BELIEVE FURTHER SPC DISCUSSION AT THIS TIME OF

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AGREED ALLIED ASSURANCES WOULD BE HELPFUL TO AHG, SINCE

WE MUST BE PREPARED TO OFFER CLARIFICATIONS SHOULD THE EAST RESPOND TO THE ASSURANCES ALREADY GIVEN. THE FOLLOWING GUIDANCE IS FOR YOUR USE IN SEPT 9 SPC DISCUSSION OF LINK BETWEEN PHASES.

2. FIXED PERIOD OF TIME: EXISTING NAC GUIDANCE TO AHG (REF B) APPEARS TO US SUFFICIENT TO ANSWER SATISFACTORILY TWO QUESTIONS POSED BY AHG ON THIS SUBJECT. WE CONTINUE TO BELIEVE PERIOD SHOULD BE MEASURED FROM SIGNATURE OF PHASE I AGREEMENT. REGARDING LENGTH OF PERIOD, WE SEE SOME BENEFIT TO BE GAINED BY CHANGING PHRASES IN SECTION II OF NAC INSTRUCTION FROM "NEED NOT BE LONGER THAN 18 MONTHS" TO READ "WOULD NOT BE" AND "SHOULD NOT BE" RESPECTIVELY. THIS WOULD GIVE THE ASSURANCE ADDED STRENGTH AT NO COST IN SUBSTANCE. WE AGREE WITH MISSION THAT ALLIES WILL PROBABLY BE UNWILLING TO GO BEYOND SPECIFIC PHRASE "AS SOON AFTER FIRST PHASE SIGNATURE AS IS PRACTICABLE." NONETHELESS, SHOULD SENTIMENT DEVELOP FOR BEING MORE SPECIFIC WE WOULD BE WILLING TO GIVE SERIOUS CONSIDERATION TO ADDING A PHRASE CONTAINING AN ILLUSTRATIVE FIGURE WHICH WOULD CLARIFY WHAT ALLIANCE MEANS BY AS SOON AS PRACTICABLE.

3. NON-INCREASE COMMITMENT: WE WOULD WELCOME ALLIED ACCEPTANCE OF FIVE YEAR DURATION FOR NON-INCREASE COMMITMENT. SUB-PARA D OF SECTION III OF NAC INSTRUCTION PROVIDES, WE BELIEVE, SUFFICIENT PROTECTION TO ALLIED INTERESTS TO PERMIT NATO COMMITMENT TO FIVE-YEAR DURATION IN SUB-PARA E. YOU SHOULD, THEREFORE, WORK WITH UK AND ANY OTHER ALLIES WHO WOULD LIKE TO SEE THE DURATION OF THE COMMITMENT SPECIFIED AS FIVE YEARS.

4. SOVIET-U.S. REDUCTIONS IN PHASE II: YOU SHOULD DRAW UPON INSTRUCTIONS CONTAINED IN STATE 110820 IN ANY DISCUSSION OF THIS SUBJECT.

5. REGARDING AGENDA ITEMS ON ADHERENCE TO FORCE LEVELS, NON-CIRCUMVENTION MEASURES FOR AIR FORCE MANPOWER AND PARA 29, WE ARE UNABLE TO SUPPLY GUIDANCE AT THIS TIME.

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6. AIR DATA AND COMMON CEILING: WE CAN ACCEPT DRAFT GUIDANCE TO THE AHG AS TRANSMITTED REF D.

7. RECATEGORIZATION: THE FOCUS OF THE DISCUSSION OF DATA AND DEFINITIONS SHOULD REMAIN ON THE PRINCIPLES OUTLINED IN REF F AND CASE TWO NEED NOT BE EXPLICITLY EXCLUDED IN THE SPC GUIDANCE TO THE AHG. MISSION SHOULD MAKE CLEAR, HOWEVER, THAT THESE PRINCIPLES WOULD RULE OUT CASE TWO.

FYI: OSD REP LT. COL. KELIHER CAN ELABORATE TECHNICAL BASIS FOR OUR OBJECTIONS DURING HIS VISIT BEGINNING SEPT 11. END FYI.

8. MISSIONS SUGGESTION REF E FOR DEALING WITH FRG CONCERN WITH COMMON CEILING IS AN ACCEPTABLE APPROACH. WE WOULD NOT WANT AN EXPLICIT PRINCIPLE ON ACCEPTANCE OF THE COMMON CEILING CONCEPT IN THE GUIDANCE TO THE AHG.

9. FLANK SECURITY: WE CAN ACCEPT DUTCH PROPOSAL, PARA 9, REF (A), FOR REPLACING "PARTIES" WITH "US AND USSR" IN A CHAPEAU SENTENCE ALONG THE LINES OF THE ONE CONTAINED IN PARA 1, REF J. GUIDANCE WITH REGARD TO OTHER ISSUES RAISED IN REF H IS PRESENTLY UNDER CONSIDERATION. KISSINGER

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